

F.No.3/1/2008-PP-I
GOVERNMENT OF INDIA
MINISTRY OF MINORITY AFFAIRS

Minutes of the 1st meeting of the Empowered Committee to consider and approve the multi-sectoral development plans for minority concentration districts held at 3.30 PM on 25.08.2008 under the Chairmanship of Secretary, M/o Minority Affairs in Committee Room, 11th Floor, Paryavaran Bhavan, New Delhi.

A list of members and officials present in the meeting is annexed

2. This being the first meeting of the Empowered Committee, the Chairman explained the background for identification of minority concentration districts and the formulation of a multi-sectoral development programme designed to address the development deficits of such districts.

3. The Chairman pointed out that the baseline survey not only brought out the updated position in respect of the relevant parameters used for identification of such districts, but also ranked these deficits in order of the extent of deprivation in these districts. It was expected that the plans would address the deficits in order of priority. In case a deficit, ranking higher in the order of deprivation, was not proposed to be addressed by the plan, the reasons had to be brought out clearly.

4. The Empowered Committee noted that it might not be possible to approve MsD plans in toto, in the first meeting itself, as more information and details could be required for some proposals. However, to ensure that the plan of a district was implemented, without waiting for a perfect plan to be formulated, the Empowered Committee would be adopting an interactive and iterative process of approving proposals, which were found acceptable and consider the rest when necessary details/clarifications became available.

5. The multi-sectoral development plans of Mewat (Haryana) and Kheri (Uttar Pradesh) districts were considered and the conclusions that emerged is as follows:-

Item no. 1: Mewat district

A power-point presentation on the proposed plan was made by the Chief Executive Officer, Mewat Development Agency and further clarifications submitted by the Secretary, Social Justice Department, Government of Haryana. The fund allocated for the MsDP plan of Mewat district was Rs.34.2 crore for the Eleventh Plan.

- (i) Construction of PHC and CHC: The Secretary, Government of Haryana informed that there were 17 primary health centres (PHCs) and 4 community health centres (CHCs) in Mewat. Under NRHM, only ongoing work on PHCs was being completed and it was not possible to take up new work in Mewat in the near future. The PHCs were operating from rented buildings, which were inadequate and affected the provision of health care services. Land and manpower were available. Equipment would be procured from NRHM resources. The proposal was for construction of 5 PHCs, which are functioning from inadequate rented accommodation and one CHC. The representative from the Ministry of Health & Family Welfare informed that Rs.66 crore was sanctioned to Haryana under NRHM, with instruction that minority concentration areas should get adequate attention. In case such priority had not been given, the Ministry of Health & family Welfare had no objection if the proposal supplemented the efforts of the NRHM programme to improve health care delivery.

Considering the poor availability of health services, especially regarding institutionalized delivery, maternal care, vaccination, etc. the Empowered Committee approved the proposal for construction of five PHCs and one CHC for Rs.9.90 crore subject to the following:-

- (a) Land, personnel, equipment, consumables should be provided by the State Government.
- (b) State Government should ensure that there was no duplication and that the norms and specifications of NRHM for building, equipment and staff were observed.
- (c) 24X7 institutional delivery facilities should be provided in the CHC and, initially for normal deliveries, in the 5 PHCs also.
- (d) The State Government should provide 15% of the cost as per the NRHM funding pattern.

The Empowered Committee approved the release of 50% of the approved project cost (i.e. Central share of 85%) as the first instalment.

- (ii) Strengthening of 06 Mewat Model schools with equipment, facilities, hostels for girls and residential quarters for staff: The committee was informed by the representatives from Haryana that this project would be

taken up in existing locations as it was necessary to promote higher education, specially for girls. Hostel facilities and the number of class rooms would need to be augmented. The schools also faced operational problems regarding availability of female teachers as there were no quarters for lady teachers. Facilities for science education were poor and required improvement. The 6 model schools, being managed by the Mewat Development Agency, had excellent results and were providing quality education. It would be cost effective and easier to expand/improve facilities here rather than set up new schools. It was proposed that each school would be given a girl hostel of 100 bedded capacity, 6 female teacher quarters, a well equipped science laboratory and 10 additional class rooms. The present male and female student ratio was 60:40. It was noted that the district suffered from low literacy rate and higher dropout rate among girls.

The Empowered Committee approved the proposal for strengthening of six Mewat model schools for Rs.12.00 crore, subject to the following:-

- (a) Details of fund break-up for each item of work, along with specification and layout plan should be furnished. Norms for Navodaya Schools may be observed.
- (b) Provision of facilities should, apart from augmenting the capacity, lead to improvement of male and female student ratio to 50:50.

The Empowered Committee approved release of 50% of the approved cost as first instalment.

- (iii) Establishment of 6 skill/ vocational training institutes: It was noted that the establishment of such institutes entail new buildings, availability of land, trained instructors and managerial staff, recurring expenditure, fulfillment of norms, courses/trades and training modules, accreditation issues, etc. The representative from the Ministry of Labour & Employment stressed upon the need for proper accreditation with National Council for Vocational Training (NCVT), State Council for Vocational Training (SCVT) or National Institute of Open Schooling (NIOS) and the need for fulfillment of norms and standards for the different accreditation systems. The committee noted that all relevant details for consideration of the proposal for establishment of vocational training institutes, along with justification could be furnished, in particular, the relevance of the trades selected to the beneficiaries, the opportunities for employment and tie-ups in this regard. The committee further noted that there were 3 ITIs and one polytechnic in Mewat district. The possibility of strengthening/up-gradation of the existing ITIs/vocational schools in Mewat could also be considered.

- (iv) Establishment of Central Health and Medical Training Institute: The representative from the Ministry of Health & Family Welfare advised that the Government of Haryana could send such a proposal to the Ministry of Health & Family Welfare for its consideration and MsDP funds need not be used for this purpose. The committee endorsed this recommendation.
- (v) Establishment of six integrated food processing industry complex and six agriculture and horticulture marketing institute: The representative from the Ministry of Agriculture mentioned that such proposals could be supported, but detailed project reports would be required. The Government of Haryana was advised to prepare a detailed project report, in consultation with the Ministry of Agriculture, and then submit it for approval.
- (vi) Establishment of integrated textile park: The representative from the Government of Haryana explained that this was a proposal for setting up a training-cum-production centre. The representative from the Ministry of Textiles informed that the Ministry had such a scheme and this scheme could be funded under it. The Government of Haryana was advised to approach the Ministry of Textiles for sanctioning this project under their existing scheme. It could be considered for MsDP funding in case the Ministry of Textiles was unable to accommodate the project.
- (vii) Construction of sports education and physical training complex: This project could not be supported as MsDP was primarily aimed at addressing the socio-economic and basic amenities deficits, which resulted in the identification of the district, and to bring them up to the national average.
- (viii) It was clarified by the representative from the Government of Haryana that a scheme for augmenting drinking water supply had not been proposed, although ranked 1st in the order of priority in the baseline survey, as all the 505 villages in Mewat district were being covered under the Rajiv Gandhi Drinking Water Supply programme. The first phase of this project at an expenditure of Rs.175 crore, covering 245 villages was expected to be completed in October, 2008. Hence, no proposal has been made for drinking water.
- (ix) It was noted that there was no proposal for improving the work participation rate, although it had been ranked as priority number 2 and 4 in the baseline survey. Proposals to improve work participation needed to be proposed preferably under SGSY.

- (x) It was noted that there was no proposal for improving the availability of water closet latrines, ranked 6th in terms of deprivation in the baseline survey. Practical problems of availability of water faced by the people were explained by the Secretary, Government of Haryana. Such facilities would need to be provided first, along with overhead water tanks for such toilets to work. However, it was agreed that information on the total sanitation campaign taken up in Mewat would be provided by the Government of Haryana. In case some gaps needed to be met, this could be considered under MSDP.
- (xi) There was no proposal for improving the availability of household electricity, ranked 7th in terms of deprivation in the baseline survey. It was informed by the Secretary, Government of Haryana that Mewat district was fully covered under the RGGVY programme, including household connections and the information relating to this would be provided.
- (xii) It was noted that the State Government had fulfilled the conditionalities for sanction of the plan and was willing to provide the State share, whenever required, as per national schemes.
- (xiii) The State Government officials were requested to provide a map of the district showing the location of the proposed projects so as to have an overview of the spread of projects approved under the MsDP.

Summary of projects of Mewat district approved by the Empowered Committee:

Rs. in lakhs						
Sl. no.	Name of project for Mewat district (Haryana)	No. of units	Total cost	Central share	State share	1 st instalment amount to be released
1	Const. of PHCs	5	990.00	841.50	148.50	420.75
	Const of CHC	1				
2	Strengthening of Mewat Model schools	6	1200.00	1200.00	-	600.00
	Total					1020.75

Item no. 2: Kheri district

A power-point presentation on the proposed plan was made by the Chief Development Officer of Kheri district. Clarifications, received from the Government of Uttar Pradesh and provided in the course of the meeting by the Principal Secretary, Minority Welfare Department, Government of Uttar Pradesh and the officials accompanying him were taken into consideration. It was noted that Rs.52 crore had been allocated for the MsDP plan of Kheri district for the Eleventh Plan.

- (i) Indira Awas Yojana (IAY): Housing was 3rd in the order of deficits in Kheri. 15,000 IAY units were constructed in 2007-08 in this district. This was an existing CSS and the proposal for construction of 5082 IAY houses was for topping up the IAY scheme. It was clarified that the villages/localities, having the highest concentration of minority population, would be selected. There were 995 villages in the district, of which 30 villages would be covered by funding from this programme. A slide was shown to demonstrate that the fund from MsDP was an additionality. It was reiterated that all eligible BPL families, in the waiting list, as per the Ministry of Rural Development guidelines, would be covered in the identified villages as per the order in the list.

The Empowered Committee approved the construction of 5082 IAY houses (inclusive of those for physically challenged) for Rs.1778.7 lakhs of which Rs.13,34,02,500/- would be from MsDP being 75% of the unit cost as Central share and for release of 50% of the Central share as first instalment. The Government of Uttar Pradesh would provide the required State share contribution.

- (ii) Girls high school/intermediate college: 30 new high schools/intermediate college for girls were proposed to be established, with private partnership, to improve girls education at higher secondary level.

Considering the need to promote higher education for girls, the Empowered Committee agreed in-principle to approve the proposal for establishment of 15 such schools/colleges @ Rs.30 lakhs per school provided the following was fulfilled:-

- (a) Availability of land, teaching staff, recurring expenditure etc.
- (b) In case management was to be with private institutes, an approved Memorandum of Understanding, between the State Government and the parties concerned ought to be vetted by the Ministry of Human Resource Development to confirm it was in accordance with national guidelines on the subject.

The Empowered Committee approved, in-principle, for construction of 15 high schools for Rs. 4.50 crore @ Rs.30 lakhs per school from MsDP funds and for release of 50% of the proposed cost as 1st instalment after the above conditions were fulfilled.

- (iii) Extra deep mark-II hand pumps: Drinking water availability has been ranked 8th in the baseline survey, but the problem in Kheri district was the arsenic content in the water which was proposed to be addressed by extra deep mark II hand pumps. 50 such pumps were installed by the U.P. Jal Nigam in 2007-08 under ARWSP and the test results of water drawn from these deep pumps showed considerable improvement in the water quality. Comments from the Department of Drinking Water had not been received. However, the representative from UP Government mentioned that such projects were covered under the Accelerated Rural Water Supply Programme (ARWSP) with 75:25 sharing ratio between the Centre and the State. The installation cost for such pumps had been revised recently to Rs.98,000/- per pump under ARWSP. Kheri district has 5 arsenic affected belts and it was proposed to install 600 deep mark-II pumps through the U.P. Jal Nigam. The UP officials gave a commitment that villages, having the highest proportion of minority population in the arsenic affected areas, would be covered under this programme.

The Empowered Committee approved the proposal for installation of 600 extra deep mark-II pumps for Rs. 5.88 crore @ Rs.98,000/- per unit, of which Rs.4.41 crore would be from MsDP fund, being 75% of the project cost, and for release of 50% of the Central share as 1st instalment on the following conditions:-

- (a) The project would be maintained by the gram panchayats.
 - (b) A list of villages and the number of pumps to be installed in each would be supplied.
 - (c) The last approved cost estimates would be furnished formally.
- (iv) Construction of Anganwadi Centres: It was explained by the representative from Uttar Pradesh that most of the anganwadi centres were operated from the houses of the anganwadi workers and huge leakages were suspected to be taking place. The construction of anganwadi centres, as per the approved design and specification of such scheme implemented earlier by the Ministry of Women & Child Development would result in improvement of the delivery system. Such construction was not funded by the Central Government, except in the case of north eastern states. It was proposed to construct 353 centres in all 15 blocks of Kheri district @ Rs.2.95 lakh per unit. Staff and recurring cost for the operation of these centres were already available. Villages having a high concentration of minorities would be selected for locating

the centres. 18 centres were being proposed to be funded under the Border Area Development Programme (BADP) and there would be no duplication with this.

The Empowered Committee approved the proposal for construction of 300 anganwadi centres @ 20 units per block for Rs. 8.85 crore @ Rs.2.95 lakh per unit from MsDP fund and for release of 50% of the Central share as 1st instalment on the following conditions:-

- (a) Land would be provided by the State Government/panchayat
 - (b) Design and specification of the centre would be as per the approved pattern of the Ministry of Women & Child Development.
 - (c) Latest cost estimates would be furnished formally.
- (v) Women sanitation complex: The representative from the Uttar Pradesh Government explained that the toilet units would be set up in market places. It was felt by the Empowered Committee that such units would not have proper ownership and were prone to be misused and mis-managed. It would fit the objective of the plan if individual household toilets was proposed. The State Government could consider proposing to the Department of Drinking Water Supply enhancing the number of units for Kheri district under the total sanitation programme. If further augmentation was needed, this could be considered under MSDP.
- (vi) Sanitation scheme in minority schools/madarsa: The representative from the Government of Uttar Pradesh informed that schools owned by minority institutions/madarsas were not covered under the Sarva Shiksha Abhiyan (SSA). Toilet is a basic requirement and for want of this facility girls were withdrawing from schools and urged that construction of toilets may be permitted for madarsas recognized by the State Government. The representative from the Department of Higher Education informed that the scheme for modernization of madarsa also did not provide infrastructure and therefore toilets could be provided under MsDP. This scheme was under revision by the Department of School Education and it would need to be ascertained if toilet construction was being proposed under the revised scheme. It was, however, felt that wherever the Ministry of Human Resource Development scheme for modernization of madarsas had been implemented, toilets may be provided under MsDP, if not proposed to be covered under the revised infrastructure scheme.

The Empowered Committee approved in-principle the proposal for construction of 100 sanitary toilets in madarsas for Rs.500 lakhs @ Rs. 5.00 lakh per unit from MsDP fund and for release of 50% of the Central share as 1st instalment on the following conditions:-

- (a) Construction of toilets may be taken up in madarasas only where the Central scheme for modernization of madarasas has been implemented.
 - (b) Design and specification of the toilet would be on the lines of the norms approved under Sarva Shiksha Abhiyan (SSA) of the Ministry of Human Resource Development (Department of School Education)
- (vii) Awareness campaign: The representative from the Government of Uttar Pradesh could not satisfactorily explain the proposal as to whether the campaign would be through drama, hoarding, print or electronic media etc. and the agency that would be implementing it. They were advised to furnish details for the plan to be considered.
- (viii) Mini vocational training institute: The district has 2 ITIs and one polytechnic institute. The baseline survey has reported that one-third of the respondents in the survey have expressed their desire to undertake skill training. 15 mini ITIs were proposed to be established. The representative from Uttar Pradesh explained that the State Government was running such institutes with 5 trades and the affiliation with the State Council for Vocational Training (SCVT) were under process. The representative from the Ministry of Labour & Employment stressed upon the need for proper accreditation with National Council for Vocational Training (NCVT), State Council for Vocational Training (SCVT) or National Institute of Open Schooling (NIOS) and the need for fulfillment of norms and standards for the different accreditation systems. The committee noted that all relevant details for consideration of the proposal for establishment of training institutes along with justification would be required. It would be useful if the performance of the mini-ITIs was provided, while sending the proposal for establishment of skill/vocational training institutes. The possibility of strengthening/up-gradation of existing ITIs/vocational schools in Kheri could also be considered.
- (ix) Flood relief: The scheme for flood relief was rejected as MSDP did not envisage this.
- (x) Corpus fund to promote economic activities among minorities: There was no specific information in the proposal and the representative from the Government of Uttar Pradesh could also not provide sufficient details of the project. This project was declined.
- (xi) It was noted that there was no proposal for improving the work participation although it had been ranked as priority number 2 and 4 in the baseline survey. Proposal to improve work participation needed to be made, preferably under SGSY.

- (xii) It was noted that the State Government has fulfilled the conditionalities for sanction of the plan.
- (xiii) The State Government officials were requested to provide a map of the district showing the location of the proposed projects so as to have an overview of the spread of projects approved under the MsDP.

Summary of projects of Kheri district approved by the Empowered Committee:

Rs. in lakhs

Sl. no.	Name of project	No. of units	Cost per unit	Total cost	Central share	State share	1 st instalment amount to be released
1	Indira Awas Yojana	5082	0.35	1778.70	1334.025	444.675	667.0125
2	Girls high schools *	30	30.00	900.00	900.00	-	450.00
3	Extra deep mark-II hand pumps	600	0.98	588.00	441.00	147.00	220.50
4	Const. of anganwadi centres	300	2.95	885.00	885.00	-	442.50
5	Sanitation scheme in madarasas *	100	5.00	500.00	500.00	-	250.00
	Total			4651.7	4060.025	591.675	2030.013

* Approved in-principle. Funds will be released only after details and clarifications are received.

Summary of the projects approved by the Empowered Committee in its meeting on 25.08.2008 are given below:-

A.

						Rs. in lakhs
Sl. no.	Name of project for Mewat district (Haryana)	No. of units	Total cost	Central share	State share	1 st instalment amount to be released
1	Const. of PHCs	5	990.00	841.50	148.50	420.75
	Const of CHC	1				
2	Strengthening of Mewat Model schools	6	1200.00	1200.00	-	600.00
	Total			2041.50		1020.75

Summary of the projects approved by the Empowered Committee in its meeting on 25.08.2008 are given below:-

B.

							Rs. in lakhs
Sl. no.	Name of project for Kheri district (UP)	No. of units	Cost per unit	Total cost	Central share	State share	1 st instalment of central share to be released
1	Indira Awas Yojana	5082	0.35	1778.70	1334.025	444.675	667.0125
2	Girls high schools *	15	30.00	450.00	450.00	-	225.00
3	Extra deep mark-II hand pumps	600	0.98	588.00	441.00	147.00	220.50
4	Const. of anganwadi centres	300	2.95	885.00	885.00	-	442.50
5	Sanitation scheme in madarsas *	100	5.00	500.00	500.00	-	250.00
	Total of B			4651.7	3610.025	591.675	1805.013
	Total of A + B				5651.525		2825.763

* Approved in-principle. Funds will be released only after details and clarifications are received.